

FEASIBILITY STUDY AND DEVELOPMENT STRATEGY  
FOR THE ATBRO SITE IN  
PORTLAND, MAINE

by

David N. Eaton

SUBMITTED TO THE DEPARTMENT OF URBAN STUDIES AND PLANNING  
IN PARTIAL FULFILMENT OF THE REQUIREMENTS OF THE DEGREE  
MASTER OF SCIENCE IN REAL ESTATE DEVELOPMENT AT THE  
MASSACHUSETTS INSTITUTE OF TECHNOLOGY

SEPTEMBER, 1985

© David N. Eaton 1985

The Author hereby grants to M.I.T.  
permission to reproduce and to distribute publically copies  
of this thesis in whole or in part.

Signature of the Author \_\_\_\_\_  
David N. Eaton  
Department of Urban Studies and Planning

Certified by \_\_\_\_\_  
Lawrence S. Bacow  
Thesis Supervisor

Accepted by \_\_\_\_\_  
Lawrence S. Bacow  
Chairman

Interdepartmental Degree Program in Real Estate Development

MASSACHUSETTS INSTITUTE  
OF TECHNOLOGY

SEP 05 1985

LIBRARIES

Rotch

FEASIBILITY STUDY AND DEVELOPMENT STRATEGY FOR THE ATBRO SITE IN  
PORTLAND, MAINE

by

David N. Eaton

Submitted to the Department of Urban Studies and Planning  
on August 16, 1985, in partial fulfillment of the requirements  
for the degree of Master of Science in Real Estate Development

ABSTRACT

This thesis examines the development potential of a six acre site in downtown Portland, Maine. The site is the largest piece of undeveloped land left in the downtown area, and market conditions indicate it will take several years for the entire build-out potential of the parcel to be absorbed. Therefore, the thesis examines the decision to acquire the property based on an in-depth view of the Greater Portland economy in general, and the real estate development market in particular. The site planning opportunities and zoning constraints are evaluated in the formation of development programs. Different development options are examined, with particular attention paid to office and hotel/conference center options.

The problem of carrying the high initial cost of acquisition is given specific attention. However, the essential problem the feasibility study confronts is the difficulty in planning a large, phased development in a relatively small market, and the limits of financial forecasting based on assumptions that may not be valid in future years. Several methodologies are used to examine downstream cash flows, under varying development scenarios, with an explanation of the risk factors associated with each one. Strategies for managing the development process are presented, both for the political issues the project would raise and the financial risks presented by varying market conditions.

Thesis Supervisor: Prof. Lawrence S. Bacow  
Title: Chairman, Interdepartmental Degree Program in Real  
Estate Development

## TABLE OF CONTENTS

	INTRODUCTION	Page 1
SECTION I	<u>MARKET CONDITIONS</u>	
	Regional Economy	Page 2
	Office Market	Page 10
	Hotel/Conference Market	Page 15
SECTION II	<u>DEVELOPMENT STRATEGY</u>	
	Site Planning Issues	Page 24
	Land Use Regulations and Political Issues	Page 29
	Marketing Strategy	Page 38
	Financial Feasibility	Page 43
	Conclusion and Recommendations	Page 56
SECTION III	<u>FINANCIAL PROJECTIONS</u>	
	Notes	Page 61
	Financial Projections	Page 64

## INTRODUCTION

This report examines the development potential of a five acre site in downtown Portland, Maine. The site is vacant, and currently owned by the J.B. Brown Company of Portland, and Atlantic Shopping Centers, Inc. of Nova Scotia, Canada. Five years ago, this partnership, known as the Atbro Company, announced plans to develop a major mixed use project on the site, including office buildings, a convention center and a major hotel. The city of Portland has undergone tremendous redevelopment in the downtown area since 1970, yet visible progress on this site has been stalled.

The owners have recently announced their desire to enter into a joint venture agreement with a new developer. They have valued the property at six million dollars, and are offering a 50% interest for an equity contribution of \$1.5 million and the assumption of another \$1.5 million in debt on the property.

The Atbro site is the largest piece of undeveloped land left in the downtown area, and it delineates the southern and western edge of the CBD. It falls in a moderate slope between Portland's financial district and the waterfront, which is undergoing rapid revitalization. It is adjacent to The Cumberland County Civic Center, several new office buildings and the Old Port Exchange, an active district of renovated 19th century brick buildings with mixed retail and office uses. The Atbro site can easily be called the most important development site remaining in downtown Portland.

## LOCAL ECONOMY

Portland is a small city with a population of 197,000 people, located 100 miles north of Boston on the coast of Maine. The city has undergone a substantial and visible economic revitalization since 1970, and has become the financial, cultural and retail center of Maine and enjoys a national reputation as one of the most livable cities in the country.

### Industry Mix

Greater Portland enjoys a diversified economy, with financial and other services providing the most important contribution to both demand for office space and the health of the regional economy as a whole. While forest products, primarily paper-making, is the largest industry in the state, the mills are scattered over the northern parts of the state, and only one is located in the Portland area. The region's most important manufactured goods produced for export out of the region include forest products, electronic equipment, and retail goods. Its five largest employers are:

Maine Medical Center	3,258 employees
Union Mutual Life Insurance Co.	2,416
S.D. Warren (Papermaking)	2,150
Fairchild Semiconductor	1,860
L.L. Bean, Inc.	1,500

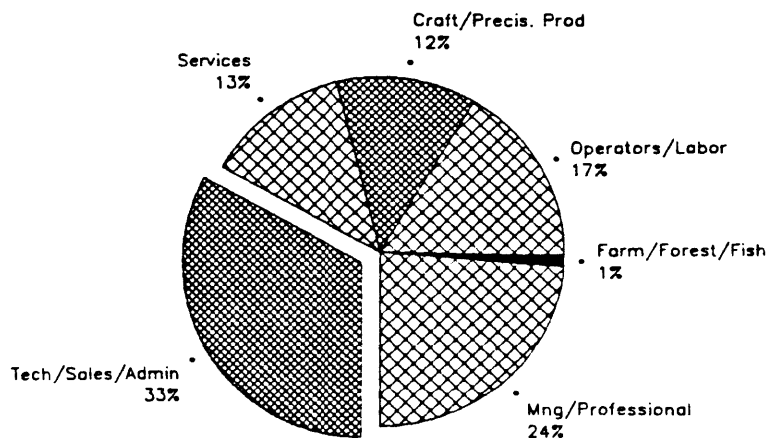
Another critical component of the Portland's service sector is the health care industry. Maine Medical Center has grown dramatically over the last fifteen years, and serves the entire

state for most advanced procedures. MMC is well recognized for its neo-natal care unit and draws patients from all over northern New England. The city has two other hospitals, and all three have undertaken major expansion projects in the last year, totalling more than \$112 million.<sup>2</sup> Consequently, the city has a significant ratio of doctors per capita. These health care services provide a stable sector of income for the regional economy which can only grow as the state's population ages.

### Employment

Greater Portland's diversified economy has over 57% of its workforce employed in white collar occupations. During the 1970's, employment in the metropolitan area increased by more than 25,000 jobs, a gain of nearly 40%. Over 15,000 of these jobs were created in the service, government, and finance, insurance and real estate sectors.<sup>3</sup>

Occupations of Employed Persons  
Portland SMSA, 1980



Source: 1980 U.S. Census

Total employment in Greater Portland has risen by 24% since 1975, and as in the rest of the country, the service industries have provided most of the new jobs in the region. Service employment has risen by 50% since 1975, wholesale and retail trade by 32% and finance, insurance and real estate by 38%.<sup>4</sup>

EMPLOYMENT BY NON-MANUFACTURING INDUSTRY - Portland SMSA (000's)

	1975	1983
Contract Construction	3.7	4.0
Transp. & Public Utilities	4.8	5.6
Wholesale & Retail Trade	20.2	26.6
FIRE	6.1	8.4
Services & Mining	14.7	22.0
Government	12.4	13.1
TOTAL	61.9	79.7

SOURCE: Maine Dept. of Labor

Income

The most dramatic aspect of Greater Portland's economic growth has been the growth in personal income. Between 1970 and 1980, per capita income increased approximately 18% in constant dollars and average family income increased 10%. Between 1977 and 1982, aggregate personal income in Cumberland County grew by 68%. Cumberland County now ranks second of all counties in Northern New England, after Hillsboro County in southern New Hampshire. The average household income in the Portland SMSA was estimated at 28,860 in 1984.<sup>5</sup>

Tourism

The impact of tourism on the regional economy is critical. It is the second largest industry in Maine, after forest products. It

enables the state of Maine to market its quality of life, and many newcomers to the state decided to relocate after vacationing in the state. Despite variations in weather, transportation costs, and the strength of the U. S. dollar, tourism has provided Maine with a steady source of income that has been growing steadily. In the sales tax categories that best represent the impact of tourism, Greater Portland has shown significant gains in the recent past.

LODGING AND RESTAURANT SALES - GREATER PORTLAND

Year	Lodging and Restaurant Sales	Annual Increase
1980	105,324	
1981	116,496	11%
1982	128,048	10%
1983	147,848	15%
1984	169,792	15%

SOURCE - Maine Bureau of Taxation

Tourism also contributes significantly to the Retail Sales sector. In a recent survey of 300 metropolitan areas conducted by the publication Sales and Marketing Management, Portland ranked second in the category of Retail Sales per Household. The impact of tourism is most certainly the factor that boosted Portland's ranking.

Ranking of Portland Metro Sales  
(Ranking based on comparison with 300 other metro areas nationally)

	1980 Rank	1982 Rank	1983 Rank	1984 Rank
Population	155	157	153	174
Total Retail Sales	131	122	136	114
Per Household Sales	42	25	10	2

SOURCE: Sales and Marketing Management July 23, 1984



## Future Outlook

Determining the prospects for Portland's future economic outlook, and its impact on the Real Estate Development Industry, requires an examination of the underlying causes for its recent revitalization, and an assessment of the future of these recent trends. The foundations of these trends are presented below, with an explanation of their contribution to local economic growth, and a projection of directions in the future.

Will Portland's emergence as the financial and service center for the state lead to continued job creation?

The 1977 U.S. Census of Business Services identified 141 establishments in Greater Portland, with 1,894 employees and \$25,322,000 in receipts. In 1982 the census found 228 firms with 2,456 employees and 66,065,000 in receipts. While the receipt figures show the effects of inflation, the 62% increase in firms and 30% increase in employees indicates that even in the midst of a recession, Portland's role as a financial service provider was growing dramatically. While many other cities in Maine have suffered disinvestment and population losses, Portland has drawn all of the major financial institutions. The city houses all but one of the state's five largest banks, and all of the largest law firms. Nearly all financial transactions in Maine that involves substantial funds will pass through a Portland bank and be handled by a Portland law firm.

Therefore, a key to Portland's growth lies with the economic future of the entire state. The city has acquired the critical mass to contribute to its own growth and to claim at least a small portion of the economic activity in other parts of the state through its virtual monopoly on financial services. Some financial service firms from other Maine cities have opened branches in Portland, often to find that they can become larger than the home office.

The State Planning Office projects that employment in Maine will increase by 57,400 between 1980 and 1990, and that 66% of that increase (38,000 jobs) will occur in the Trade and Services sectors of the economy.<sup>7</sup> Given its role in the state's economy, Greater Portland should capture 30% of these jobs.

Will Greater Portland's population continue to grow?

Greater Portland's population has only grown by 13% since 1970, but the change in the social and demographic make up of the population has been dramatic. An important contributor to Portland's economic growth has been the steady in-migration of young, well-educated people. A 1984 study by the University of Maine revealed that 71% of the in-migrants between 1980 and 1983 were under 50, and 51% of the males and 39% of the females had completed college, which is more than double the percentage of the adult population at-large. Most of these people were coming from larger metropolitan areas in the Northeast and only 18% were former residents. This study confirmed the reputation for

attracting in-migration that Maine enjoyed throughout the seventies and shows that it has continued into the eighties.

The demand for skilled professional and managerial labor will probably dictate the rate of population growth in southern Maine, since people need jobs to justify a move to the area. However, Portland does enjoy a reputation as an extremely livable city, and many summer tourists come back looking for jobs in the area. The quality of life enables Portland firms to easily attract qualified personnel as they are needed. Union Mutual, S.D. Warren and other large employers report that they rarely have trouble filling new positions, as they have large pools of qualified applicants on file.

Will Portland's Personal Income continue to grow?

One consequence of Portland's role as a service center is that the professional positions have paid higher wages than the statewide average, and the personal income per household has grown rapidly as a result. These higher salaried employees require more financial services, which contributes to the growth in professional positions. This trend is expected to continue, with average family income projected at \$33,300 by 1989, unadjusted for inflation.

FOOTNOTES

1. Greater Portland Chamber of Commerce, The Data Book 1984-1985  
Page 27
2. Op. Cit. Page 24
3. Op. Cit. Page 25
4. Op. Cit. Page 24
5. Op. Cit. Page 21
6. Op. Cit. Page 18
7. Op. Cit. Page 31
8. Op. Cit. Page 20
9. Op. cit. Page 37

OFFICE MARKET

Historical Supply and Demand

Portland's supply of first class office space has expanded steadily since 1980, fueled by the growing economy and the impact of the 1981 tax code, which offered substantial tax credits for the rehabilitation of older buildings. The city has a large supply of older buildings in the downtown area which have been attractively renovated, and supply an alternative to the Class A market for smaller users. Of the 1.5 million square feet of new office space in Portland's downtown, 763,000 sq. ft is Class A in new buildings, and 749,000 could be classified as Class A Rehab. Most of the rehabilitated buildings have floor sizes of less than 6000 square feet, so they cannot compete for the large users in the Class A market. However, they do provide competition for the mid size users, and have attracted many tenants that could go into new Class A space.

The Class A buildings built since 1970 are:

	Yr Built	Building Size	Flrs	Floor Size
One Monument Square	1970	150,000	10	15,000
Two Monument Square	1980	150,000	10	15,000
One Canal Plaza	1970	120,000	10	12,000
Two Canal Plaza	1975	44,000	4	8,800
Three Canal Plaza	1979	60,000	6	10,000
Maine Savings Plaza	1972	150,000	10	15,000
Two City Center	1983	25,000	6	4,400
Marion Building	1982	32,000	4	8,000
Morse, Payson & Noyes	1980	32,000	4	8,000
		-----		
TOTAL		763,000		

There is currently 28,400 square feet of vacant space in these buildings, creating a vacancy rate of 4%. Lease rates range from \$15-\$20 Net. The average absorption rate of 55,000 square feet per year has varied with economic conditions. The 239,000 square feet of space built since 1980 currently has a 10% vacancy rate, but 16,000 square feet of vacant space is in buildings on the edge of the downtown district (Marion and Morse, Payson & Noyes Buildings). Potential users of that space have chosen rehabilitated space over new in this marginal location.

The tenants in the Class A space have generally come from cheaper space in the immediate area. As their businesses and space requirements have grown, many Class A users have moved from rehabilitated space to new. Most of the large buildings have had financial institutions as lead tenants, and filled the rest of their space with growing law, accounting and other service firms. These tenants have been successful enough to want to occupy space that has more prestige and efficiency than the rehabilitated space they occupied previously.

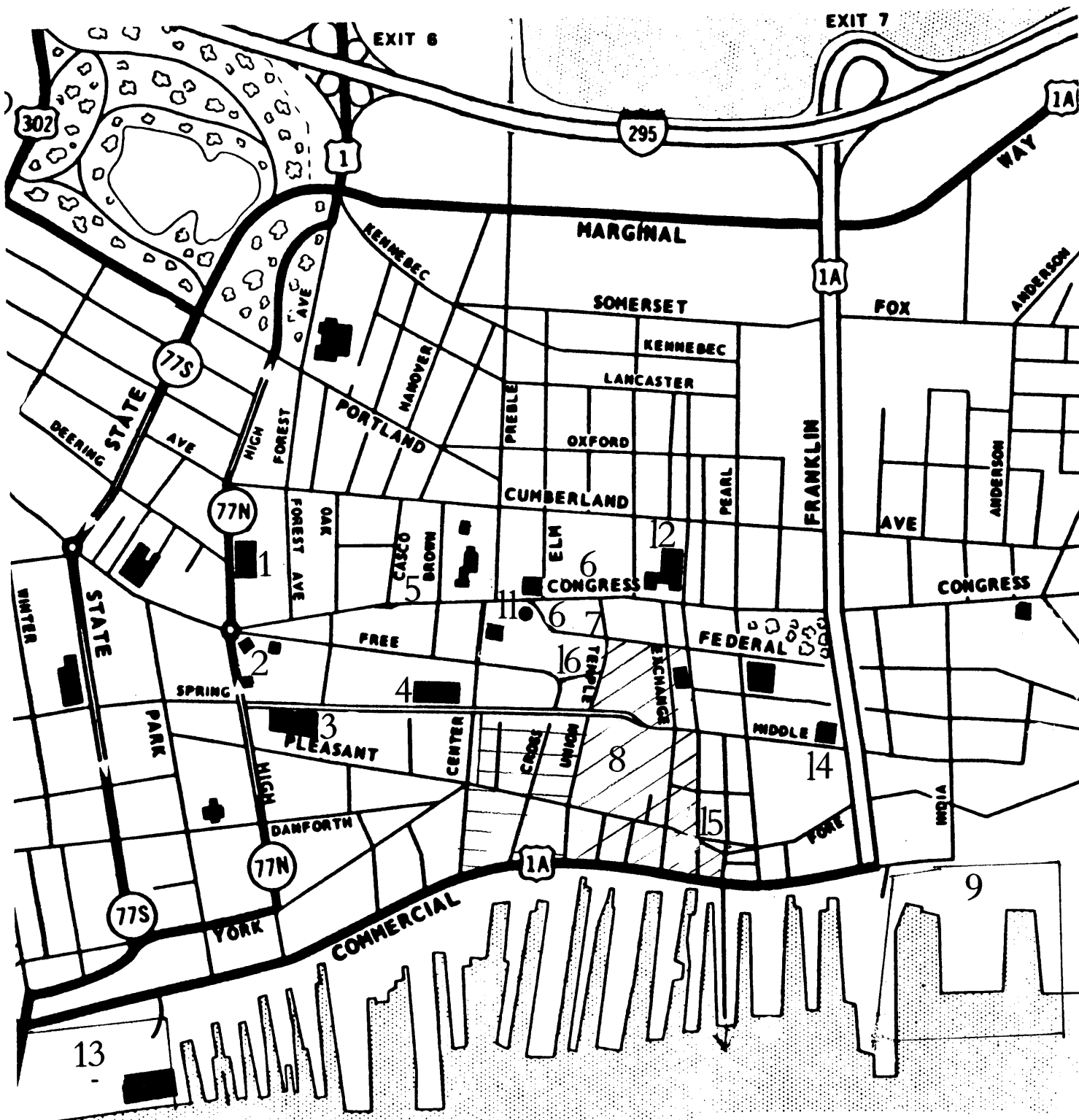
#### New Projects

Only one major office building is currently under construction in the downtown, One City Center, which will provide 140,000 square feet of office space on 10 floors, when it is completed in the fall. It is 50% leased, with Norstar Bank, Union Mutual and Great Northern Paper Company as lead tenants. The remaining 70,000 square feet of leasable space represents the largest amount of uncommitted office space to come on the market at one

time in Portland, and will be watched carefully as a barometer of the overall office market. It is currently approaching completion, and discounted lease rates of \$16.50 per square foot (down from \$18.50) are being offered to attract new tenants. So far, no one has responded.

Several Class A rehab projects are under construction in the downtown area. A 45,000 SF building at 245 Commercial Street has been started, with a law firm as the lead tenant. Another building on Middle St. is pre-leased and will provide 6,000 square feet of space. The developer, Ram Development Company, has been the dominant actor in the Class A Rehab market since 1970, and is currently negotiating for a 40,000 square foot brick warehouse on Commercial St.

Office buildings that have been announced include a new 85,000 square foot building near the Franklin St. Arterial and 100,000 square feet in Waterfront Park, a mixed use development proposed at the Nova Scotia Ferry terminal. Both locations are somewhat marginal compared to the Atbro site.



LOCATION MAP

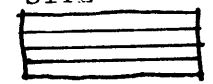
EXISTING

- 1 Sonesta Hotel
- 2 Portland Museum of Art
- 3 Holiday Inn
- 4 Civic Center
- 5 Maine Savings Plaza
- 6 Casco Bank
- 7 Maine Bonding
- 8 Key Bank Plaza
- 9 Bath Iron Works
- 10 Monument Square
- 11 Harbor Plaza
- 12 City Hall

PLANNED

- 13 Waterfront Park
- 14 Office Building
- 15 Hotel (80 rooms)
- 16 One City Center

SITE



Old Port Exchange





### Suburban Market

The suburban market, located almost exclusively in South Portland around the Maine Mall, has seen rapid production of office parks. Of the 383,000 SF either built or under construction, 120,617 SF is available. Lease rates in the area range from \$10 to \$18.50 Net, depending upon age and location. While this market should have little direct bearing on the downtown locations, it should be watched carefully for two reasons. First, it has succeeded in attracting some potential downtown tenants, offering lower lease rates and plenty of free parking. Second, if the oversupply of office space forces rents even lower, it may become even more attractive to some downtown corporate decision makers. Owners are already offering substantial concessions to large tenants, and Citicorp of Maine has made its headquarters at one park.

### Summary and Recommendation

Proposed office development at the Atbro site enjoys locational advantages over any other projects currently announced. Given the steady growth and resiliency of the regional economy, job creation in the Service and Finance, Insurance and Real Estate, sectors should continue to fuel demand for Class A office space. Therefore, the downtown's average annual absorption rate of 55,000 SF in the Class A market should be maintained. The Atbro project will be able to capture most of that growth, as it has a distinct site advantage for users seeking high visibility.

## HOTEL AND CONVENTION MARKET

### Supply Trends

The Greater Portland lodging market has grown dramatically in the 1980's, on both the demand and supply sides. Revenues have climbed steadily and production of rooms has recently increased substantially. Hotels serving the Portland area are clustered in three locations, downtown, the Maine Mall area in South Portland, and the Exit 8 area in Westbrook. These areas supply 1,681 rooms. 566 rooms have been added in the last 2 years and most of these have been the budget type hotel offering few, if any, amenities.

According to a market study prepared for the city in 1983 by Panell Kerr and Forster,<sup>1</sup> the breakdown of demand for hotel rooms in the immediate area originates from business travelers (45%), tourists (35%) and conventions and meetings (15%). Occupancy rates average 64%, with extreme fluctuations. The summer months see peak demand, with occupancy at 80-100%, while the winter months only support occupancy rates of 30-60%, with operators offering discounts 15 to 60% below peak rates.

The conferences and business meetings segment of the market is relatively weak, owing to the lack of support facilities for this type of activity. The Cumberland County Civic Center is the only building that can hold large meetings (6,000 - 9,000 people), and it lacks aesthetic appeal and supplementary meeting rooms which would be suitable for smaller group meetings.

The Holiday Inn and recently renovated Sonesta Hotel are the only first-quality downtown hotels that offer meeting facilities. The 246 room Holiday Inn is located just West of the Civic Center and has meeting and conference capacity for up to 1,300 people. It is the most popular downtown hotel for large meetings, but suffers from a dated decor and image, according to the PKF report.

The Sonesta is located two blocks north and west of the Civic Center and has seen substantial investment since 1980, with \$7.8 million spent on renovations and a city-built 600 car garage adjacent to it. The hotel has meeting space of approximately 9,000 square feet and a banquet room that seats 525 people. The hotel, known formerly as the Eastland, suffered from a deservedly poor reputation for years before its renovation. The improvements and Sonesta franchise has helped restore its image, but the hotel's location on the northern side of Congress Street, away from the booming waterfront, puts it at a competitive disadvantage.

The best known first class hotel in greater Portland is located out of town. The Sheraton Inn in South Portland is located near the Maine Mall, the Maine Turnpike, and the airport. It has the best reputation for service and quality in the area, and enjoys the highest room and occupancy rates. A recently constructed second tower brings its room count to 220, with a ballroom that seats 450 people.

FIRST CLASS HOTELS IN GREATER PORTLAND

Name	Rooms	Yr. Built	Rates		Facilities Code
			Single August, 1985	Double	
<u>Downtown</u>					
Holiday Inn - Downtown 88 Spring St.	246	1973	\$68.00- 72.00	78.00- 82.00	A,B,C, E,F,G
Sonesta Hotel 157 High St.	184	1981*	\$80.00	90.00	A(2),B,C
<u>Out of Town</u>					
Sheraton Inn 363 Maine Mall Rd. South Portland	124	1973	\$76.00- 90.00	86.00- 105.00	A,B,C,E
Comfort Inn 90 Maine Mall Rd. South Portland	130	1983	\$45.00	55.00	D
Ramada Inn 1230 Congress St. Portland	150	1970	\$68.00	78.00	A,B,C,E
Holiday Inn 81 Riverside St. Portland	205	1970	\$61.00	71.00	A,B,C,D
Howard Johnsons 155 Riverside St. Portland	120	1970	\$60.00	70.00	A,B,C,E

Code:      A. Restaurant              B. Coctail Lounge      C. Meeting Rooms  
            D. Outdoor Pool              E. Indoor Pool              F. Sauna

\* Sonesta is the former Eastland Hotel, which was built in the early 1900's and renovated extensively in 1981-82.

### Potential Competition

Another hotel with a direct impact on the Atbro site has recently been announced. An old and distinctive national guard armory, located in the heart of the Old Port District will be converted into an upper scale, 80 room inn. Interior demolition had begun, but construction has been halted pending final negotiations with an operator. If successfully completed, the hotel could become the most important competition for the Atbro site, given its location and ambiance. It is potentially comparable to the Bostonian Hotel near Quincy Market, which enjoys one of the highest occupancy rates in Boston.

Another hotel has been announced at a project known as Waterfront Park. This development will be located at the site of the International Ferry Terminal, (an attractive and popular ship which runs nine months a year to Nova Scotia), about one-half mile west of the downtown area. Plans include a new aquarium facility, 100,000 square feet of office space, a festival market, and a 100 room hotel. The developer's proposal for a UDAG application was recently turned down by the city council, which cited unresolved land use issues and concern over the financial obligations of the city. However, the council has given the developer exclusive rights to the site for another six months, and encouraged her to redesign the project and restructure the financing.

At the Maine Mall in South Portland, local developers have announced plans for three major mixed use projects that will include hotel and conference facilities. They should be catering to a different market than the intown hotels, but their suburban location offers some amenities that could draw potential guests out of town, such as a golf course planned at one project. As each project will depend largely on surrounding office development to support the hotels, it is far too early to accurately predict the impact they could have on the subject site.

Demand Trends

The growth of lodging facilities in greater Portland has been accompanied by steady increases in the demand for rooms. However, the recent increase in supply has not been matched by a proportionate increase in demand. As the sales figures below indicate, the market may be stagnating.

LODGING SALES

Portland, South Portland and Westbrook		
Year	Sales	Change
1979	9,863,000	
1980	11,597,000	18%
1981	12,108,000	4%
1982	13,817,000	14%
1983	14,219,000	3%
1984	13,785,000	-3%

SOURCE - Maine Bureau of Taxation

Note: The Maine Bureau of Taxation reports that retail sales tax collection data is not a reliable indicator of actual sales when specific categories are isolated, due to reporting and data entry errors. For example, many lodging facilities that include restaurants will often combine their receipts from both activities and report them in just one category. Therefore, a more appropriate use of this data is the identification of market trends in broader areas, like the combined restaurant and lodging sales identified earlier in this study.

The lack of reliable lodging sales data makes it extremely difficult to determine the current market conditions. However, the growth of the regional economy makes the recent decline in sales appear suspect. However, it does appear that the overall lodging market may remain soft in the near future, given the dramatic number of new rooms added recently.

#### Market Analysis for Convention Center

The Pannell, Kerr, Forster study was undertaken to determine the feasibility of a conference/hotel facility to be built in downtown Portland. The city undertook the project for a number of reasons. City planners had seen a decline in convention and meeting business since 1980, and wanted to see something done to reverse the trend. The Greater Portland Visitors and Convention Bureau had suffered a severe funding cutback after it was split from the Chamber of Commerce, and needed new initiatives for funding and direction. Also, the owners of the Atbro site had at one time announced plans for a major downtown hotel, but were not able to attract a first class operator. The city had been quite active in supporting downtown projects, and wanted to be ready if the project should resurface, if not prod the developers into action.

The city of Portland also had an underlying motive. As in most metropolitan centers, Portland's fiscal situation was strained by its reliance on the property tax, and the city was constantly looking for new sources of revenue. However, the city delegation had been unsuccessful in its attempts to obtain authorization for a local meals and lodging tax from the state legislature. An independent study recommending such a tax, even if dedicated to tourism, might be useful in their future attempts.

The PKF report determined that the city had lost much of its regional and national convention business as a result of the cutbacks at the convention and visitors bureau. A survey of meeting and conference planners indicated that many were not even aware of Portland's capabilities to support their functions, due to the absence of promotional activity from the city. Of those that were aware of Portland, most had a favorable impression. However, the shortage of suitable facilities, namely a first class hotel and conference center, made the city unacceptable for larger meetings (500 and up).

The report concluded that Portland should seek to increase funding for the Visitors and Convention Bureau, and promote the development of a new meeting facility of 56,000 square feet, preferably attached to a 275 room hotel. The preferred location of the new facility was the Atbro site.



## Summary and Recommendation

Events occurring since the release of the PKF report give reason to hesitate before undertaking the development of a hotel and conference facility. The apparent leveling of demand, as evidenced by the flat level of revenues since 1983, combined with the increased supply of new hotel rooms, both current and planned, could lead to a severe glut in the overall lodging market. A new downtown hotel/conference center may have a competitive edge, but that would depend primarily on successful marketing by the Greater Portland Convention and Visitors Bureau. Although the organization is supported by local hotel operators, it has yet to demonstrate the type of cooperation that would lead to an effective marketing effort.

In fact, the response by the local lodging industry to PKF's recommendations was quite vocal in its opposition. The operators of the downtown hotels see the proposed hotel/conference center as subsidized competition, not an expansion of the overall market. The Sonesta Management publically said they would pull out if the city supports a new hotel.<sup>2</sup> Since the city of Portland participated in the financing of the Sonesta project through the UDAG program, it has a strong interest in its success. The city has already seen a default on the lease of the adjacent parking garage, so it will take their complaints seriously. The city is considering putting a conference center on a separate site, which would weaken the demand for a new hotel on the Atbro site.

The chances of successfully implementing the project on the Atbro site are not hopeless however. The lodging market may be in a temporary lull, and if a properly funded Convention and Visitors Bureau can begin generating more conference business without the new facility, as PKF projects, then the prospects for the hotel would be much improved. An important factor will be the success of the office developments on the Atbro site. If the site is developed as a premier location for new offices, then a hotel would become an important complement to the entire development.

#### FOOTNOTES

1. Pannell, Kerr, Forster; Market Analysis of Existing and Potential Visitor/Convnetion Industry and Subsequent Feasibility Analysis of a Downtown Convnetion/Visitors Facility, Dec. 1983
2. Portland Evening Express; Center Plan Riles Hotels Nov. 21, 1984, Page 1

## SITE PLANNING AND DESIGN ISSUES

### Architecture

The city of Portland grew up around its harbor, with the central business district located in a saddle between the two hills that make up the Portland Peninsula. A great fire in 1866, at the beginning of Portland's golden era of shipping and trade, forced most of the downtown merchants to rebuild at the same time. This resulted in a number of elegant 3-5 story brick commercial buildings that retain a distinctive 19th century architectural style in their current use as retail stores with offices and residences above. Like the buildings in the Back Bay area of Boston, their similar scale and choice of materials do not overshadow the subtleties of their individual characteristics. Exchange Street, the commercial heart of the revitalized Old Port Exchange District, is lined on both sides with these attractive buildings.

The 19th century materials and architecture used in this district have heavily influenced the newer buildings developed around it. Brick is the predominant material used on the office buildings, and their architectural style is quite reserved. The newest office building, the 13-story One City Center, has a triangular floor plan and steps back on the first five floors. Every other new building is a simple box of 5 to 10 stories. Key Bank Plaza consists of three brick buildings clustered around a sterile concrete courtyard, that rarely draws interest or use from passersby.

### Surrounding Land Uses

The proposed site consists of five acres of mostly vacant land located right in the middle of Portland's most active development area. Four acres are contiguous and cover most of a large city block. The other acre is to the south, across Fore Street. (See Map) The land slopes uniformly from the central business district to the waterfront area, falling approximately 20 feet over a distance of 400 feet. The financial center of the city lies to the north and east, and the property has frontage on Commercial Street, which runs the length of Portland's waterfront. The site is bounded by major transportation routes into the downtown and waterfront areas on the north and south, so it commands excellent visibility for a downtown location.

New 10-13 story office towers have been built adjacent to the site on the northern and eastern side. To the south, several warehouses on Commercial Street have recently been renovated and reused as retail, office, and residential space. The Old Port Exchange District lies adjacent to the southeast corner, and the intersection at the northeast corner is the busiest in the downtown area, for both vehicular and pedestrian traffic. The western edge consists of a mixture of deteriorating buildings fronting on Center Street (or backing on the site). Beyond them, on the other side of Center street, are several renovated buildings, with the Cumberland County Civic Center across from the northwest corner.

## Site Planning - Opportunities and Constraints

The private assembly of a parcel of this size in a downtown location is unique. It provides the developer with the opportunity to build a project of a scale that will enable it to create its own environment. This can be a tremendous marketing advantage if handled properly. However, several constraints exist which must be recognized and resolved for the project to succeed.

The most severe constraint is the relatively small size of the market for new first class space in Portland. This means that the buildout of this project will occur over several years. Therefore, each phase must stand on its own architecturally. The long buildout period may also mean that anticipated uses may change substantially over time, in response to changing market conditions, so that any master plan must be reviewed for its ability to accommodate changes in use. This compounds the problems in the planning process, but is critical to the viability of the development.

Another problem stems from the long period of assembly and inactivity on the site. As a large tract of vacant land, it has not offered anything but parking space for its neighbors. The few new buildings around the site do not address it and the views from the site are towards the backs of many buildings. Key Bank Plaza offers a blank wall at street level that does not encourage pedestrian traffic.

Some site planning opportunities stand out however, and should be incorporated into the planning process. The current flow of pedestrian traffic in the area is one example. Three corners of the upper site are adjacent to major pedestrian nodes, and the way they are handled will dramatically affect the public's response to the project.

The Northeast corner is the most critical, as it joins the intersection between the financial district and the Old Port Exchange area. Pedestrian traffic tends to flow diagonally across this intersection, away from the vacant site. This corner is closest to the surrounding built-up area, and will probably be the location of the first building. However, it should be sited to allow a welcoming gesture for the dense pedestrian traffic that flows to and from the Old Port. The Southeast corner of the site offers the same opportunity to a lesser extent.

If these two nodes were linked, the site provides the opportunity to create a new pedestrian circuit in the Old Port. Now, tourists and area residents tend to stroll up and down Exchange Street when they are in the area, as there are no other developed streets climbing the hill from the waterfront. If a destination (hotel) was created in the center of the Atbro site, with inviting access from the two corners, the project could attract a substantial share of the pedestrian traffic in the area.

The Northwest corner of the site is close to the Cumberland County Civic Center. This corner offers another critical entrance to the site, especially as Spring Street is difficult to cross at any other point between the Civic Center and Temple Street, due to a 3 foot high concrete median running the length of the block. The Civic Center attracts large crowds all year round for sporting and other entertainment events. Creating easy pedestrian access could provide the site with consumers during the evening hours, contributing to both restaurant and parking uses.

An important asset of the site is the unobstructed views of the waterfront and harbor available from the upper levels. While not the only site in the city to offer this, the view cannot be blocked by new buildings, since the developer controls land all the way down to the waterfront area, which has lower height and use restrictions.

## LAND USE AND POLITICAL ISSUES

### Zoning

Zoning for the site is the most liberal in the city, but is one of several hurdles which a major project must survive. The upper block of the Atbro site is located in the B-3 Zone, which allows commercial buildings up to ten stories, with no setback requirements. Buildings can cover up to 70% of their lot, and off-street parking is not a requirement in the B-3 zone. The only other requirement for office buildings over 100,000 square feet is a loading bay. Buildings in the W-1 Zone, where the lower lot lies, cannot exceed five stories.

While the zoning ordinance allows great flexibility and density for site development, the city's site plan review ordinance is potentially more restrictive. Administered by the planning board, its regulations are relatively simple to understand, but quite broad in the authority they give to the Board. Any new building larger than 20,000 square feet is subject to review as a major project, and can be denied based on several criteria, the two most important being:

1. The provisions for vehicular loading and unloading and parking for vehicular and pedestrian circulation on the site and onto adjacent public streets and ways will create hazards to safety, or will impose a significant burden upon public facilities, which could be avoided by modifications to the plan;



2. The bulk, location or height of the proposed buildings and structures and paved areas and the proposed uses thereof will be detrimental to other private development in the neighborhood or will impose undue burdens on the sewers, sanitary and storm drains, water or similar public facilities which could be avoided by modifications in the plan.

The powers contained in these two sections of the site plan review ordinance give the Planning Board broad powers in reviewing projects. The first effectively negates the freedom from off-street parking requirements granted in the zoning ordinance. While marketing considerations would generate the provision of adequate parking, the planning board will have an important voice in determining how adequate that parking shall be. The zoning ordinance does require a ratio of 2.5 spaces per thousand square feet for zones where off street parking is required, and this might be interpreted as the standard. One thing is clear; any site plan presented must be carefully thought out and designed with input from the city planning agency, which conducts the technical reviews for the planning board.

The second criteria offers opponents and/or abutters a chance to mount a campaign against parts or all of the project. While this site lends itself to first class development, the Planning Board will listen to the concerns of the public, and if complaints are determined legitimate, it will require that the plans be changed. The effectiveness of any opponent's charges will be determined both by the plan itself and the support the project receives from the planning staff and the community at large. A project of this

scope will certainly command the attention of all interest groups concerned with downtown development, and the developer must be prepared for input from many segments of the community. This is where the regulatory process and the political process overlap.

#### Formal Regulatory Authority

Formal power in the city of Portland rests with the 9 member City Council. The mayor is elected from that body and has little authority outside of chairing council meetings. The position is primarily an honorary one, and the council traditionally elects a new mayor every other year, even if the incumbent is still in office. The current mayor is also a representative in the State Legislature, which serves to enhance his influence. However, the council is non-partisan and quite independent when voting. The council consists of five district representatives and four members elected at-large.

The city manager is responsible for the day to day operations of the city. He serves at the pleasure of the council, but has substantial influence with them. This rests with his sensitivity to the council's priorities, his command of the details in proposals brought before them, and his ability to negotiate and present proposals in the best interests of the city. Last year, the developer of a proposed subsidized residential high rise went for council approval without his support (he thought it was too high) and lost. After reducing the height, the developer gained his support and obtained council approval.

However, recent events show how tenuous the city manager's influence can be. The Waterfront Park project, proposed by the same developer, and enjoying broad support from the community, was surprisingly turned down for a UDAG application by the council. Some observers think that the council was upset with the power the city manager had in structuring the deal with the developer.

As demonstrated above, the Planning Board in Portland takes an active role in reviewing projects. They are typically asked to review publically assisted projects, although their recommendations are not always followed by the council.

#### Informal Sources of Power

Informal sources of power in Portland lay with several different individuals and interest groups. Portland has undergone significant redevelopment and growth in the last decade, but it is still a small city, with the sources of power centered in few areas. Much of this power is wielded by a small elite of businessmen who do not meet formally or act publically, but whose opinions of a major project like the one proposed will spell its success or failure. These individuals are active in civic affairs and have the opportunity to express their opinions to one another without creating a formal organization, since they interact with each other on the various boards and committees on which they serve.

This elite includes the presidents of the larger banks in the city, as well as certain senior partners in the larger law firms. The president of Union Mutual Life Insurance Company, the biggest employer in town after the hospital, has considerable influence, especially as they are moving their executive branch downtown from their large office complex on the outskirts of town. Other large in-town landowners in the city have influence as well, just by virtue of the proximity of their holdings and their mutual associations with the other members of the elite.

Together, this group can affect this project in numerous ways. They have significant influence with the city council members, as they generally speak for the established business interests in the city. The ability to obtain financing would be affected by their opinion of the project, since only the largest banks in town would consider the project. Most importantly, just the omission of their support would make the task of generating positive public relations and momentum impossible, especially in dealing with the probable opponents. It is critical to present the project to these individuals first, in private, and gain their quiet support before going public with plans.

Another important voice in the decision to support the hotel/conference center component of the project will be heard from the trustees of the Cumberland County Civic Center, located adjacent to the northwest corner of the proposed site. The city has a substantial investment in the 7 year old Civic Center, which has

been quite successful. It is currently the largest space available for conferences and conventions, but since it was designed primarily for sporting events, they occur there rarely. A new conference center across the street could generate more activity for the Civic Center, so the trustees support should be enlisted.

Other hotel operators in the city have already voiced their displeasure with the project, stemming from a perception of subsidized competition from the new hotel. The city's market study indicated that the conference center be subsidized with revenues generated from a new lodging tax, so their opposition is not surprising. Since the city has already provided a UDAG loan to one renovated downtown hotel that is still struggling, this opposition will carry some weight with city councilors. However, the market study also included projections showing increased occupancy for the entire Portland lodging market with a successfully marketed convention center, so this problem may be resolvable.

Intown Portland Associates, representing most of the downtown retailers, will take an active interest in the project. This group consists of two factions, the older downtown shops and department stores, and the more progressive entrepreneurs who have set up shops in the renovated waterfront district. While the IPA has not taken an active role in evaluating downtown developments, the project would form a third distinct shopping area in the CBD, so the opinion of IPA will carry some weight with the council. Again, this group should be approached early,

with the opportunity for expanding the retail market the major point to be stressed.

Greater Portland Landmarks, the City's only historic preservation organization, will participate in the review. The group was quite successful in saving some important properties from demolition in the 1970's, primarily through education and publicity. In 1978, it was unsuccessful in its attempts to enact historic zoning districts, which would have given the preservationists more power in reviewing development. Despite this setback, Landmarks maintains significant influence in the city, which is proud of its restoration efforts. One city councilor is a former Executive Director of Landmarks.

While most of the Atbro site is currently vacant, the Atbro group created a controversy with Landmarks when they commenced demolition of two old buildings on the site early on a Saturday morning, after obtaining a demolition permit late in the afternoon of the previous Friday. The animosity which that action created led Landmarks to propose a waiting period for demolition permits, which the council passed. Since there are still two older (but historically insignificant) buildings left on the site, Landmarks will have to be considered a possible opponent.

The abbuttors to the site include two new office buildings, several renovated commercial structures, and a few empty brick warehouses awaiting renovation. Given the investment to be made in the property, these abbuttors should not be opposed to the project, since it will dramatically increase the value of their

property. However, their interests should be analyzed, accomodated if possible, and presentations made to them prior to any public hearings.

### Strategy for Generating Public Support

The most important consideration in developing support for the proposed project is to keep the city manager informed of all major activities. He will learn about them in any case, and since he is generally supportive of the project, he must be considered an ally, who cannot be taken by surprise by emerging opponents. He will also be instrumental in identifying important interest groups, and the most influential individuals in them. Therefore, he should be consulted early and often. Since he will also represent the city on negotiations over financing terms, a formal presentation of the project should be made to him first, with a thourough analysis of all costs and reponsibilities involved.

The project will need legal representation, so one of the major law firms should be engaged early. Their financial interest in the project should provide them with the incentive to support it among the rest of the business elite. Their advice for presentations to other interest groups in the city should be followed carefully, for they are the prime contact point with the the most influential people. The same strategy can be used with a local bank.

A number of private presentations to important individuals as the primary method of building support among the key interest groups.

Their reactions, which should be positive, will enable the developer to discover any other potential opponents.

The hotel operators, Landmarks, and every abbuttor should be approached prior to any public hearings, to obtain a clear indication of the likelihood and strength of their opposition. If they appear to be a threat, the support network developed must be used to counteract it, since they will probably be opposed to the the overall project rather than just one or two elements. However, the developer should seek to elicit specific complaints so that possible design, financing or operating strategies that mitigate their concerns can be studied.

The positive benifits will have to be stressed in a carefully orchestrated series of more public presentations to potentially supportive organizations like the Chamber of Commerce and IPA. Only after contacting all of these parties should the project be open to public scrutiny. If the project is properly presented to these interest groups, it should be favorably received by the city council.



## MARKETING

An effective marketing program is critical to the success of of this development, since there will be severe competition for tenants from the two other announced downtown projects (Waterfront Park and the Middle St. site.) The Atbro site's location provides the developer with one advantage over its competitors, but this is not enough to guarantee success. A comprehensive marketing program should be developed that will outline the strategy for design and floor layout, sales techniques, advertising, leasing terms, public relations, and image building. The first step in this process should be an assessment of all the strengths and weaknesses of the proposed project.

## Location

The eastern end of the upper site is situated next to the crossroads of the city, affording excellent visibility and convenience to other businesses and amenities. This gives the project the opportunity to claim a prestige factor that its competitors cannot legitimately offer. The lower site, however, is on the edge of the working waterfront. While several adjacent buildings on Commercaill Street are being renovated, the opportunity for developing this parcel as Class A offices is some years away.

## Size

This element offers both advantages and disadvantages. The size of the available land means that parking will present no problems

in the first few phases of development. As Portland's parking situation becomes tighter due to increased tourism and employment growth, the developer will be able to essentially offer suburban office park amenities in a downtown location. This should be a tremendous marketing advantage, as employers are becoming increasingly worried about adequate parking being available for both their employees and customers.

The potential negative associated with the project's size will show up in the way it is phased. If the building phases are not independent of one another, the initial stages of the project will look incomplete. This can be diminished by sensitive site planning and landscaping on the upper site. On the lower site there are enough buildings left to retain the existing character of the waterfront. Although they are deteriorated brick warehouses, they are accepted in the city as part of its heritage, and are far more attractive than vacant lots.

### Credibility

The potential size of the project will also cause many people to doubt the developer's ability to ever complete it. Atbro announced plans for a major project on the site over 5 years ago, but has done nothing visible since then except tear down a few buildings for an unimproved parking lot. Any developer participating in this project will have to overcome the skepticism that surrounds the history of their project.

In a small city like Portland, a project of this potential

magnitude will command tremendous exposure, which can be an liability as well as an assett. Every public presentation and activity in the development process will be scrutinized by the public and affect the image of the developer.

### Costs

The high land and building costs mean that the first project will have lease rates right at the top of the market. Tenants will expect high quality for those rates, both in finishes and services. However, as many of the tenants will be coming from rehabilitated buildings that they have outgrown, they will be used to substantially lower rents. The challenge in this area will be in convincing potential tenants that their higher occupancy costs will lead to more business due to their prestige location. That is a difficult sales job in a market with a good supply of alternative (Class A rehab) space available nearby.

### Marketing Strategy

The developer needs to implement a marketing strategy that emphasizes the strengths of this project. Since other developers will be after the same tenants, he needs to differentiate his product from theirs. As has been stated several times, the location and size of of this site offers the best points to stress to potential tenants.

Identifying these tenants is the next most important activity in

the marketing program. While there are several commercial brokers in the city, most of the best ones are participating in projects of their own, and have a conflict of interest that prompts the question of the developer marketing the project himself. While that decision should take the developers experience and capabilities into account, it is not an impossible task in a small city like Portland.

In either case, the marketing agent should undertake a detailed canvassing effort covering all medium and large downtown office tenants, to identify their current lease rates, terms and expiration dates, number of employees and projected growth rates. Since the project will be built out over several years, this initial effort is justified by the long term dividend it can provide in the future. Fortunately, Portland is small enough to make this job feasible.

The resulting information should be organized by date of lease expiration and cross referenced with size and type of business. This file will enable the marketing agent to schedule his contacts with prospective tenants at the most appropriate times.

Prospective tenants may also be identified through canvassing large institutions with small branch offices in or around Portland (i.e. Insurance Companies). The city's economic growth may be causing them to consider expansion in the area, and they could be encouraged by information about new developments.

The developer needs to know what the strengths and weaknesses of his competitors are, and what differentiates his product from theirs. After location and design, quality of management services is a critical component. A good track record with other tenants in the city can provide endorsements that make the promise of quality service a credible one.

Presentations to prospective tenants must be first class, with all information about the building available in a clear and concise format. A brochure would be useful in projecting an image of the completed project. It should include inserts with current lease information that can be updated regularly. Personal contact is far more effective than advertising or direct mail, and if the canvassing is properly carried out, it will make the need for other promotions secondary. However, the total marketing program should include all these activities to ensure that the project's image is presented to all prospective tenants.

## FINANCIAL FEASIBILITY

### Methodology

An efficiently executed development plan will limit investment in a project to the amount of time and money required to make a reliable decision at each stage, before continuing with further investment in additional stages that reveal more information about the viability of the project. This process of risk management requires that the amount invested in each decision be carefully balanced with the value of the results.

At the early stages of the process, the developer seeks readily available information that focuses on the reasons for not doing the proposed project. After disposing of common "deal killers", such as unusual site conditions, or restrictive regulatory environments, the developer will begin assembling market and cost data that enables him to get a slightly more focussed view of the project. As not all this information is readily available, the developer is often forced to make assumptions about various events and conditions affecting the project's feasibility. What often passes for intuition however, is in reality the rational judgement of an experienced individual who is constantly balancing his risk with the potential reward of a successful project. This is most often required in the initial acquisition phase, when detailed information is not available, yet the decision to acquire the property can represent a substantial investment.

The decision to acquire an interest in the Atbro site and commence development hinges on financial forecasts that must be based on preliminary assumptions with varying degrees of reliability. In some areas, detailed information is not required, while in others, it is critical.

For example, average costs of comparable buildings must be sufficient at this stage, since the developer is not going to invest in detailed plans on property he does not control. However, comparable lease rates and exclusions must be understood fully, since the inclusion or omission of certain costs from the income and expense projections have a critical impact on the projected cash flows.

The overall process is one of continuously refined projections, starting with a "rough cut" that is based primarily on the developer's experience, and done quickly to see where the project stands given acquisition costs and leasing market conditions. An experienced developer can do much of this in his head while looking at a site for the first time. However, this will only give him an indication of whether or not to proceed with the investigation process required to establish a more reliable feasibility analysis. Each assumption must be examined to determine its individual reliability. The strength or weakness of each assumption must be acknowledged as a risk factor inherent in the final decision process. For that reason, the notes accompanying the financial forecasts are as important as the results the forecasts indicate.

## Build-Out Assumptions

The methodology used to determine the preliminary viability of the built-out project assumes that it can all be absorbed as quickly as the first building, which will be sized to reflect the actual market conditions. Obtaining an overall view of the projected costs and returns provides a bench mark that can be used to evaluate the impact of different assumptions regarding future trends in lease rates, expenses, and development costs.

However, a major source of uncertainty inherent in conducting detailed projections so early in the development process is confronted immediately in the determination of gross square footage that can be built and marketed on the site. By narrow interpretation of the Zoning Ordinance, the Atbro site has a build-out potential of over 1,200,000 square feet in the B-1 parcel alone!

178,000 SF x 70% Coverage = 124,600 SF of building footprint.  
124,600 SF x 10 Stories = 1,246,000

However, the power vested in the Planning Board in determining parking requirements quickly alters the formula. At the standard rate of 2.5 parking spaces per 1,000 SF, you can only build two 150,000 SF buildings on the entire site before needing structured parking. So the other extreme is a maximum of 300,000 square feet.

(300,000 SF x .0025 = 750 spaces,  
750 x 350 SF per space = 262,500 SF)



Many buildings have been built in Portland without this parking requirement, but in the recent past the perceived parking problems in the downtown area have caused the Planning Board to be more aggressive in its requirements. Since it is impossible to know how stringent the city will be, several scenarios have been assumed to establish a range of possibilities for the built-out project, utilizing the more conservative parking standard.

#### Threshold Returns

The projected returns in the financial projections utilized a minimum pre-tax return on invested capital of 4% in the stabilized year. This relatively low return is the minimum a developer should expect in the early operating years of a project. However, the projected increases in lease rates after their initial term increase the returns to levels consistent with alternative investments. Increases in lease rates have been conservatively estimated at 3%, which should be the minimum rate unless the market becomes seriously overbuilt.

#### Tables 1 - Low Density Build-Out

This projection has assumed the requirement of 2.5 spaces per thousand square feet, which is the ratio indicated by the Zoning Ordinance for commercial development in zones that require off street parking. This is the most conservative build-out assumption for the site, as it contains no structured parking. Both 150,000 SF buildings would be constructed on the upper site, reserving the lower site for parking and future development. The projected Total Development Cost of \$116.76 per square foot

includes the acquisition of the entire parcel at its current value of \$21.58 per square foot. (See notes for detailed assumptions)

While the return on cash of 6% in the first lease term meets the threshold requirement for proceeding with the development, the projection should only be taken as a preliminary indicator of the feasibility of the project. A more detailed look at larger densities indicates the problems and risks inherent in a phased development process.

#### Table 1A - Upper Site Build-Out

A possible scenario for the initial phases of development of the Atbro site would include structured parking on the upper site. This would enable the lower site to be considered for concurrent development as some other use (i.e. housing, retail), and allow the cost of the land to be more rapidly absorbed by complementary uses. Table 1A looks at the feasibility of the same build out on the upper site, with all its required parking contained on it, through the construction of a 400 space parking garage. The increase in construction cost of \$8.11 per F.A.R. foot is almost recovered by the reduction in acquisition cost of \$7.19 per F.A.R. foot. As a result, the cash returns do not suffer too badly in this scenario, although it is dependent on finding a feasible development alternative for the lower site.

Table 2 - Reduced Parking Ratio

This projection assumes a more liberal parking requirement of 1.5 spaces per thousand square feet of building. This enables the development of a five story, 100,000 square foot building on the Commercial Street parcel without building any structured parking on the site. While the reduction in parking income lowers the return in the early years, this is made up after the initial leases are re-written at market rents in Year 8. If the Planning Board can be convinced to accept a lower parking ratio, this build-out scenario offers potential for more attractive long term returns over the lower density scheme. However, the advantage of the projected return on cash is only 1% greater than the 300,000 square foot plans, indicating that the lower density allowed on the Commercial Street site reduces the value of that land.

Table 2A - High Density Build-Out

This projection dramatically demonstrates the problem of structured parking as a requirement of developing the site at higher densities. The added costs of \$6,000 for each of 600 spaces is required by the following program:

2 - 10 Story buildings of 150,000 SF each -	30,000 SF of Site Area
1 - 5 Story building of 100,000 SF -	20,000 SF of Site Area
400 Surface Parking Spaces @ 350 SF each -	140,000 SF of Site Area
2 Parking structures	
300 spaces, 4 Stories each	53,000 SF of Site Area
Public Areas	35,000 SF of Site Area

The resulting cost of \$122.76 per F.A.R. foot makes this scenario infeasible, given projected market rents of \$21.00 per foot, gross. This is a case of the strictly enforced land use standards creating costs that exceed the market's willingness to pay for uncongested streets. The uniform enforcement of this requirement should enable developers to charge a premium for on-site parking in the long run. In the meantime however, the project will have to be phased to avoid structured parking. On the Atbro site, the developer will have to reduce the value of the land on the lower site, which will cut into the returns on the other buildings.

#### Phased Development Scenarios

With the substantial acquisition cost of the entire parcel, the expedient development of the first building is critical to reducing the carrying costs of the land. While the site needs to be examined from a master planning perspective, the obvious location if the first building is near the intersection of Spring and Temple Streets, given its proximity to the center of the city.

The first building should be examined closely to see how much of the actual land cost can be absorbed in the mortgage without reducing the viability of the initial phase. Later phases will have to carry the balance of the land value, inflated at market rates, and the higher cost of structured parking. Given the long

build-out period, the impact of several assumptions have been analyzed for future phases, to determine what conditions and events must occur for them to be financially viable.

Table 3 - Building 1

Table 3 looks at the feasibility of the first building only, with the goal of loading as much of the initial acquisition cost onto the mortgage as is possible while maintaining threshold returns. This is done for two reasons. The land to be developed first, the upper site, is the most valuable part of the entire parcel, and maximizing its value for financing purposes will reduce the carrying costs for the balance of the acquired land.

While only about 150,000 square feet of site is needed for the first building, the pro forma indicates that all of the upper parcel's 178,000 square feet can be supported at an acquisition cost of up to \$1,440,600 (\$26.00 per square foot). This will become important for the development of the second building on the site, when structured parking will be required.

The pro rated value of the remaining land on the lower site is valued at \$1,440,600 by subtracting the upper site's new value from the original \$6,000,000 cost, giving it a current value of 14.41 per square foot. Given the lower building densities required in the W-1 zone, this is not an unreasonable value to be carried. It is then inflated at 5% per year to determine a value for its eventual development as the third phase of the project.

Table 4

This projection looks at the consequences of structured parking built as part of the second phase, which is another 150,000 square foot office building started in year 4. It assumes an annual increase of 5% in construction costs, which means a multiplier of 1.16 over three years. Since the land it is built on was paid for in the first phase, the attention is then focused on the cost of structured parking. At a present day cost of \$7,000 per space vs. \$1,000 per space for surface parking, it adds a net of \$2,250,000 to the construction cost, and another 250,000 to the development cost for design, interest and other fees. This leads to an effective net land cost of \$17.33 per F.A.R. foot, which is 56% below the amount paid for land in phase 1. With a conservative 3% annual increase projected for lease rates, this is all this phase can comfortably absorb. A more rapid increase in lease rates will provide the developer with a cushion to use on the financing of the third phase.

Table 5

In this projection of the third phase, the remaining land cost from the first phase was inflated at 5% to obtain a value of \$1,930,500 in year 8. The projected market conditions cannot carry the combined costs of acquisition and development of structured parking, so the density must be reduced to a level that can be accommodated by surface parking. A closer look at the

site reveals that an 80,000 square foot building with 4 stories and 200 surface parking spaces, using a minimum of 84,000 square feet of site area, is a more efficient use of the site, as it avoids the cost of structured parking.

Even this configuration requires a more aggressive assumption of inflation in market rents to achieve threshold returns, from 3% to 5%. Other assumptions are consistent with previous projections, inflated at 5% per year.

#### Risk Factors and Management Strategy

The projected viability of the initial phases of the proposed development program rest upon assumptions that are subject to change. The projection of phased developments becomes less reliable in the later years, as the assumptions used are more likely to vary from real conditions over time. Therefore, it is important to determine what variables can create the most significant changes in projected returns. The first building is the best indicator of sensitivity, since it is based on the most reliable assumptions.

#### Slow Absorption

Table 6 looks at the implications of a slower than projected rent-up, extending the leasing period to four instead of two years. It was assumed that the permanent financing would not be available until break even occupancy, so interim financing was

assumed at a higher rate of 14%. As the developers would be called upon to cover the additional operating deficits during the leasing periods, their equity requirements increase by more than \$1.5 million. Therefore, even after obtaining full occupancy and permanent financing at 12%, the returns do not reach the threshold levels. Clearly, this is a situation that must be avoided at all costs, as it will delay the start of later phases and strain their feasibility.

An aggressive pre-leasing program is the best way to avoid this situation. While it is difficult to sell space in buildings that are not yet available, concessions should be considered and used to attract the large quality tenants that will provide the project's initial image. Sharing equity would be better than lease concessions, as it will not strain the immediate cash flow of the project.

#### Achieving Projected Market Rent Levels

As noted in the analysis of the third phase, market rents must increase at projected levels to sustain the future phases. While the inflation factor used in these projections is considered conservative, an oversupply in the Portland market could lead to flat rent levels or sluggish rent increases. This would lower returns to the point of jeopardizing project feasibility. While the land value could be adjusted in the first phase to accommodate a lower available debt service, the loss of income dramatically affects the capital cost side of the budget. It would take more than a \$1,000,000 decrease in land value to fund the deficit



created by a \$1.00 reduction in rental income per square foot (\$144,500 divided by a constant of .126387 = \$1,151,227).

Therefore, it is imperative that more detailed projections be conducted as the building plans are more clearly defined, and the rental market conditions be monitored continuously as the project is developed. The economic growth of Portland will provide increased demand for first class office space, but the developer should watch the progress of competing projects to avoid entering the market when it is overbuilt, as this could temporarily depress lease rates.

#### Parking

The economics of structured parking will have a critical bearing on the long term value of the project. Any reduction in parking requirements will have a beneficial impact on the returns, as the carrying costs of these improvements exceeds the markets willingness to pay. Table 7 shows how Phase 3 would work at a higher density, but with structured parking. The base rent levels would have to increase from \$29.55 to \$31.58 to cover the \$22.00 per foot added to construction costs.

While the first building should be designed to accommodate the parking recommended by the Planning Board, to avoid a lengthy review process, the developer should use his experience with the first building to gauge the opportunity for reducing the parking requirements on the second phase. If his tenants are not fully utilizing all the spaces built for phase 1, then the Planning

Board should be approached for a reduction in the parking requirements at phase 2, when the cost of providing the structured parking is much more significant.

## CONCLUSION AND RECOMMENDATIONS

The decision to acquire an interest in the Atbro development site is one that must be understood as a long term commitment. Not only will it take a long time for the project to show competitive returns, but the length of time between acquisition and build-out means that many assumptions used in the decision to enter the process may not be valid halfway through it. This lack of clarity renders financial forecasting a crude determinant of the property's ultimate value at best. Rather, it should be used as a barometer by which to gauge the progress of the initial development program, and a base case for the evaluation of other development options.

### Alternative Uses

This site has been evaluated primarily as an office development site, as its location in the Central Business District implies that this is its highest and best use. However, the city of Portland's appeal is based to a large degree on the wide variety of uses that are located in or near the downtown area. The working waterfront is the most unique contributor, combining industrial uses at the Bath Iron Works ship repair facility, the new Portland Fish Pier with its scheduled display auction promising to secure the fishermen's place on the waterfront, and the Casco Bay Island Ferry, shuttling commuters to their off shore residences. The recreational uses of the waterfront have

also grown tremendously, with new restaurants and marinas doing very well. All of these uses are less than a five minute walk from the city center, and give it unique feeling that goes beyond the charm of the Old Port Exchange District. One of the benefits of this feeling is that it has made the downtown an attractive place to live.

### Housing

Housing has made an important contribution to the the revitalization of the Old Port Exchange District, and is now expanding to the waterfront. In the early seventies, many people lived above the first shops developed in the area, as building owners would rent the upper floors cheaply just to find some extra income.

Now the rents in the Old Port Exchange are among the highest in the city, as the renovated lofts and warehouses have become charming first class apartments for single professional and empty nesters seeking the convenience of in-town living. The "gentrification" of the area has created some controversy on the waterfront, as fishermen and other working uses objected to the escalating cost of docking and renting wharf space. The city council responded by limiting uses that are not directly related to marine activities to just three wharves. This has pushed the downtown housing market back to the other side of Commercial Street. Several of these condominium and apartment renovations have occured around the lower Atbro site.

While this report does not involve an analysis of the housing market, it is clearly a use that should be considered for the project, especially the lower site near the waterfront. A recently announced condominium project on one of the wharves that allows residential use was sold out in less than 48 hours. Most importantly, developing the lower site would allow more of the land to be utilized sooner, and significantly reduce the carrying costs.

### Retail

Retail development on the Atbro site is more problematic, as it depends on the ability to draw large numbers of people to the site before retailers want to locate there. The Old Port Exchange District is currently the destination for shoppers in Portland, and it would take a large investment in a destination-type attraction to lure them into the office development. The Waterfront Park developers have that in the Aquarium and International Ferry Terminal, but other nearby efforts are quite sobering.

Retail leasing in the 70,000 SF of space available in One City Center, due to open in October, 1985, has proceeded slowly to date, as lease rates are substantially higher than those in surrounding stores. This is a chilling reminder of the vulnerability of downtown retail districts that lack the anchor stores of suburban malls, or the charm of renovated district like the Old Port Exchange. However, the parking available at the

Atbro site, and its proximity to the Old Port Exchange District might make it a more attractive location for new or existing retailers. The feasibility of a major retail development on this site is beyond the scope of this study, but should be examined in the future, especially if a first class hotel and conference center is built, which might serve as the destination needed to attract potential shoppers.

#### Recommendation

Office development will continue to be the bench mark by which alternative development scenarios will be measured. As Portland's economy grows, the demand for office space will expand the business district even closer to the waterfront. In a favorable market, the greater densities allowed for office development will generate maximum returns on the projects developed. The housing, hotel and retail development that may accompany this growth would complement it, but would also be dependent on the densities of office development to be financially viable.

Proceeding with the development of the Atbro site is strongly recommended for a developer with the financial resources to carry the substantial front end costs of acquisition and preliminary development expenses. The high acquisition price and long buildout period means that there will be substantial exposure for the first few years. However, the strategic location of the site and the continuing growth of Portland's economy and central business district ensure that the site has the capacity to

eventually generate substantial returns.

But maximizing those returns and minimizing the risk will require more than staying power. To succeed with such a large project for the size of this market, the developer must have the sensitivity to read changes in market conditions and the flexibility to respond to them quickly. A hotel that looks doubtful now could become viable if the office developments are more successful than anticipated. That in turn could produce the base for a retail component. This synergy best exemplifies the upside potential of the Atbro site, where the returns may be maximised by creating complementary uses. However, office development is necessary as the base that first draws people to the site.

NOTES TO FINANCIAL PROJECTIONS

I. Development Cost

A. Site Improvements - Based on typical cost of site preparation in urban areas of \$75,000 - \$100,000 per acre of building footprint.

B. Structure - Building shell at typical local cost of \$55.00 per Square Foot, based on discussions with local General Contractors.

C. Tenant Finishes - Typical Allowance for tenant improvements based on discussions with local General Contractors.

D. Surface Parking - Typical Cost of preparing, surfacing and landscaping parking areas, based on developers experience. Number of parking spaces based on Portland Zoning Ordinance requirements for on site parking ratio. While not a requirement in this zone, projections assume this as a requirement of Planning Board in Site Plan Review.

E. Contingency - 5% of Construction Cost, for unanticipated changes, based on developer's experience.

F. Architect's Fee - Typical fee structure for design and supervision services, 5% of construction cost.

G. Construction Period - Based on conversations with local General Contractors and Developers.

H. Interest Rate - Estimate of rate available at initial closing.

I. Loan Amount - 75% of Total Development Cost, based on conversations with local banks.

J. Weight - Average Outstanding Balance of Construction Loan, expressed as a Per Centage of Total Development Cost.

K. Construction Loan Fee - 1% of Loan Amount, based on typical fees for similar loans.

L. Permanent Loan Fee - 2% of Projected Take-Out Loan.

M. Real Estate Taxes - For R.E. Taxes during construction period. This is always a difficult number to accurately project, since it depends on the appraised value of the building at one point during the construction period. Estimated amount is half of the project first operating year's tax bill.

N. Title and Recording - For title insurance at .1%



O. Insurance - Based on developer's experience with similar buildings.

P. Legal Fees - Projected amount for all legal fees, including: organization expenses, attendance at planning board meetings, closing activities, and syndication.

Q. Leasing Commissions - 18% of value of first year's leases, based on conversations with area brokers.

R. Marketing - \$1.00 per Square Foot.

S. Lease Up Deficit - Operating losses through full occupancy, based on projections operating income and expense.

T. Contingency - 3% of Total Development Cost, based on developer's experience.

U. Developer's Fee - 3% of Total Development Cost, based on prevailing practices.

V. Land - Based on determined market value of site. A parcel this large in a downtown location has varying values, depending on its proximity to Temple St. Price used is average for entire site based on comparables below.

#### RECENT COMPARABLE LAND SALES

SITE	LOCATION	PRICE	SIZE	PRICE/SF
Montana	Center & Spring (SW)	\$110,000	5,835	\$18.85
Cianchette	Fore St.	\$550,000	48,877	\$11.25
Rufus Deering	Commercial St.	\$750,000	108,893	\$ 5.75
City	Middle St.	\$390,000	13,107	\$29.75
Back Bay Tower	Cumberland Ave.	\$300,000	47,000	\$ 6.38
2 City Center	Spring & Temple (NW)	\$100,000	4,317	\$23.16

II. Projection of Cash Flow

A. Market Rent - Projected rents are based on current lease rates for comparable Class A office space in downtown Portland (\$18.00 Gross per SF average), trended at 5% for two and one half years. Comparable buidlings include:

One City Center -	\$18.50	+ electricity and janitor
Two City Center -	\$18.50	"
Maine Savings Plaza -	\$18.00	"
Two Monument Square -	\$18.00	"
Key Bank Plaza -	\$15.00	"

B. Square Footage Leased - Lease up period expected to take 1.5 years. 50,000 SF to be pre-leased, 50,000 SF to be leased in first 6 months, balance to be leased in year 3. 97% of Gross Square Footage to be leased.

C. Base Rental Income - Projections assume 5 year leases, to be rewritten at market rent at the end of the term.

D. Escalating Income - Increases in real estate taxes and operating costs above base year to be added to tenant rent.

E. Net Income From Parking - Parking to be leased to building occupants at \$50.00 per month. \$25.00 per month to cover operating costs for parking.

F. Vacancy Rate - Projections assume 5% average annual collection losses after year 3.

G. Real Estate Taxes - Estimated at \$1.50 per gross SF.

H. Operating Costs - Estimated at \$3.50 per Gross SF to cover: heat, air conditioning, landscaping, snowplowing, insurance, exterior and interior lighting, electricity and all other utility costs. Based on comperable buildings.

I. Return on Total Development Cost - Capitalization rate derived by dividing Net operatinn income by TDC.

J. Mortgage Payment - Current sources of permanent financng include pension funds and insurance companies, with no participation. Annual payment for loan indicated at 12% interest, 25 year term. Interest only for first five years, balloon payment due at the end of the tenth year.

K. Value of remaining land - Derived by subtracting mortgaged cost of land used for Building 1 from current value of \$6,000,000.00. Inflated at 5% annually to determine value for use in later phases.

TABLE 1 -- BUILDINGS 1 & 2

DEVELOPMENT COST		300000 SF		\$/SF
Construction				
NOTE	\$/SF			
A	Site Improvements	50000		
B	50 Structure	15000000		
C	10 Tenant Finishes	3000000		
D	750 Surface Parking Spaces @ 1000	750000		
E	5 % Contingency	940000		
	TOTAL CONSTRUCTION		19740000	65.80
F	Architect's Fee			
	5 Percent		987000	3.29
Construction Period Interest				
G	16 Months			
H	12 Percent			
I	75 % Loan Amount			
J	45 % Weight			
	Total C.P. Interest		1907331	6.36
Carrying Charges				
K	1 % C.P. Loan Fee	248327		
L	2 % Perm. Loan Fee	496655		
M	Real Estate Taxes	100000		
N	Title & Recording	24833		
O	Insurance	20000		
	Total Carrying Charges		889815	2.97
P	Legal Fees	100000		.33
Q	18 % Leasing Commissions	1134000		3.78
R	Marketing	150000		.50
S	Lease-Up Deficit	2000000		6.67
T	3 Percent Contingency	1059628		3.53
U	3 Percent Developers Fee	1059628		3.53
V	Land			
	278000 Square Feet			
	21.58 Per Square Foot		6000000	20.00
	TOTAL DEVELOPMENT COST	\$	35027403	116.76

Projection of Supportable Debt

Stabalized Year	Project Year 4
Income	
-----	
Base Rental Income	5118330
Escalating Income	155325
Net Parking Income	218250
Gross Rental Income	5491905
Vacancy	274595
Gross Operating Income	5217310
Operating Expenses	
-----	
Real Estate Taxes	472500
Operating Expenses	1102500
Landlord Expenses	31500
Total Operating Expenses	1606500
Net Operating Income	3609314
Return on Capital	10.22 %
Debt Service Coverage	1.15
Available Debt Service	3138533
Supportable Mortgage @	
12 %	
25 Years	24832744
=====	=====
Equity Required	10194659
Loan to Value Ratio	71
Break Even Occupancy	69



TABLE 1A - BUILDINGS 1 & 2 with STRUCTURED PARKING

				Projection of Supportable Debt		
DEVELOPMENT COST		300000 SF		Stabalized Year	Project Year 4	
Construction						
NOTE						
	\$/SF					
A	Site Improvements	100000				
B	50 Structure	15000000		Income		
C	10 Tenant Finishes	3000000		-----		
D	350 Surface Parking Spaces @ 1000	350000				
	400 Space Parking Structure 7000	2800000				
E	5 % Contingency	922500		Base Rental Income	5118330	
TOTAL CONSTRUCTION			22172500	73.91	Escalating Income	155325
F	Architect's Fee			Net Parking Income	218250	
	5 Percent		1108625	3.70	Gross Rental Income	5491905
Construction Period Interest						
G	16 Months			Vacancy	274595	
H	12 Percent			Gross Operating Income	5217310	
I	75 % Loan Amount					
J	45 % Weight			Operating Expenses	-----	
	Total C.P. Interest		1928581	6.43		
Carrying Charges						
K	1 % C.P. Loan Fee	248430		Real Estate Taxes	472500	
L	2 % Perm. Loan Fee	496861		Operating Expenses	1102500	
M	Real Estate Taxes	100000		Landlord Expenses	31500	
N	Title & Recording	24843		Total Operating Expenses	1606500	
O	Insurance	20000		Net Operating Income	3610810	
	Total Carrying Charges		890134	2.97		
P	Legal Fees	100000		Return on Capital	10.11 %	
Q	18 % Leasing Commissions	1134000		Debt Service Coverage	1.15	
R	Marketing	150000		Available Debt Service	3139835	
S	Lease-Up Deficit	2000000		Supportable Mortgage @		
T	3 Percent Contingency	1071434		12 %		
U	3 Percent Developers Fee	1071434		25 Years	24843038	
V	Land			-----	-----	
	178000 Square Feet					
	21.58 Per Square Foot		3841727	12.81		
TOTAL DEVELOPMENT COST			\$ 35468434	118.23		
			=====	=====		
Equity Required						
Loan to Value Ratio						
Break Even Occupancy						



TABLE 2. BUILDINGS 1, 2 & 3

DEVELOPMENT COST				400000 SF		\$/SF		Projection of Supportable Debt		
								Stabalized Year	Project Year 4	
Construction										
NOTE	\$/SF									
A	Site Improvements		100000							
B	50 Structure		20000000					Income		
C	10 Tenant Finishes		4000000					-----		
D	650 Surface Parking Spaces @	1000	650000					Base Rental Income	6103440	
E	5 % Contingency		1237500					Escalating Income	207100	
TOTAL CONSTRUCTION				25987500	64.97			Net Parking Income	189150	
F	Architect's Fee							Gross Rental Income	6499690	
	5 Percent			1299375	3.25			Vacancy	324985	
Construction Period Interest										
G	16 Months							Gross Operating Income	6174706	
H	12 Percent									
I	75 % Loan Amount									
J	45 % Weight									
	Total C.P. Interest			2391253	5.98			Operating Expenses		
Carrying Charges										
K	1 % C.P. Loan Fee		277320					Real Estate Taxes	630000	
L	2 % Perm. Loan Fee		554641					Operating Expenses	1470000	
M	Real Estate Taxes		250000					Landlord Expenses	42000	
N	Title & Recording		27732							
O	Insurance		50000					Total Operating Expenses	2142000	
	Total Carrying Charges			1159693	2.90			Net Operating Income	4030711	
P	Legal Fees		100000		.25			Return on Capital	9.10 %	
Q	18 % Leasing Commissions		1512000		3.78			Debt Service Coverage	1.15	
R	Marketing		400000		1.00			Available Debt Service	3504966	
S	Lease-Up Deficit		2750000		6.88			Supportable Mortgage @		
T	3 Percent Contingency		1328474		3.32			12 %		
U	3 Percent Developers Fee		1328474		3.32			25 Years	27732033	
V	Land							=====	=====	
		278000 Square Feet								
		21.58 Per Square Foot		6000000	15.00					
TOTAL DEVELOPMENT COST				\$	44256769	110.64				
				=====	=====					
									Equity Required	16524736
									Loan to Value Ratio	63 %
									Break Even Occupancy	65 %







TABLE 2A

BUILDINGS 1, 2 & 3

Development Cost	400000 SF		\$/SF
Construction			
\$/SF			
Site Improvements	125000		
50 Structure	20000000		
10 Tenant Finishes	4000000		
400 Surface Parking Spaces @	1000	400000	
600 Space Parking Structure	7000	4200000	
5 % Contingency		1226250	
TOTAL CONSTRUCTION		29951250	74.88
Cost per Square Foot		74.88	
Architect's Fee			
5 Percent		1497563	3.74
Construction Period Interest			
16 Months			
12 Percent			
75 % Loan Amount			
45 % Weight			
Total C.P. Interest		2651593	6.63
Carrying Charges			
1 % C.P. Loan Fee	272565		
2 % Perm. Loan Fee	545131		
Real Estate Taxes	250000		
Title & Recording	27257		
Insurance	50000		
Total Carrying Charges		1144952	2.86
Legal Fees	250000		.63
18 % Leasing Commissions	1512000		3.78
1 Marketing	400000		1.00
Lease-Up Deficit	2750000		6.88
3 Percent Contingency	1473107		3.68
3 Percent Developers Fee	1473107		3.68
Land			
	278000 Square Feet		
	21.58 Per Square Foot	6000000	15.00
TOTAL DEVELOPMENT COST	\$	49103572	122.76
		=====	=====

Projection of Supportable Debt

Stabalized Year

Income	
-----	
Base Rental Income	6103440
Escalating Income	207100
Net Parking Income	116400
Gross Rental Income	6426940
Vacancy	321347
Gross Operating Income	6105593
Operating Expenses	-----
Real Estate Taxes	630000
Operating Expenses	1470000
Landlord Expenses	42000
Total Operating Expenses	2142000
Net Operating Income	3961598
Return on Capital	8.07 %
Debt Service Coverage	1.15
Available Debt Service	3444868
Supportable Mortgage @	
12 %	
25 Years	27256526
	=====
Equity Required	21847046
Loan to Value Ratio	56 %



TABLE 3 - BUILDING 1

DEVELOPMENT COST				150000 SF	\$/SF	Projection of Supportable Debt	
Construction						Stabalized Year	Project Year 4
NOTE	\$/SF						
A	Site Improvements	50000					
B	50 Structure	7500000				Income	
C	10 Tenant Finishes	1500000				-----	
D	375 Surface Parking Spaces @	1000	375000			Base Rental Income	2559165
E	5 % Contingency		471250			Escalating Income	77663
	TOTAL CONSTRUCTION		9896250	65.98		Net Parking Income	109125
						Gross Rental Income	2745953
F	Architect's Fee					Vacancy	137298
	5 Percent		494813	3.30		Gross Operating Income	2608655
	Construction Period Interest						
G	16 Months					Operating Expenses	
H	12 Percent					-----	
I	75 % Loan Amount					Real Estate Taxes	236250
J	45 % Weight					Operating Expenses	551250
	Total C.P. Interest		1062994	7.09		Landlord Expenses	15750
	Carrying Charges					Total Operating Expenses	803250
K	1 % C.P. Loan Fee	124164				Net Operating Income	1804657
L	2 % Perm. Loan Fee	248327				Return on Capital	9.17 %
M	Real Estate Taxes	100000				Debt Service Coverage	1.15
N	Title & Recording	12416				Available Debt Service	1569267
O	Insurance	20000				Supportable Mortgage @	
	Total Carrying Charges		504908	3.37		12 %	
						25 Years	12416372
P	Legal Fees	100000		.67		-----	-----
Q	18 % Leasing Commissions	567000		3.78		Equity Required	7268696
R	Marketing	150000		1.00		Loan to Value Ratio	63 %
S	Lease-Up Deficit	1100000		7.33		Break Even Occupancy	69 %
T	3 Percent Contingency	590552		3.94			
U	3 Percent Developers Fee	590552		3.94			
V	Land						
	178000 Square Feet						
	26.00 Per Square Foot		4628000	30.85			
	TOTAL DEVELOPMENT COST	\$	19685068	131.23			
			=====	=====			



TABLE 4 - BUILDING 2, Started in Year 4

5 % Annual Inflation =

1.16 % Multiplier

I. DEVELOPMENT COST		150000 SF			Projection of Supportable Debt	
Construction					Stabalized Year	Project Year 8
NOTE	\$/SF					
A	Site Improvements	115000				
B	58 Structure	8682187			Income	
C	12 Tenant Finishes	1736437			-----	
D	375 Space Sparking Structure	8103 3038766			Base Rental Income	2796469
E	5 % Contingency	678620			Escalating Income	85623
	TOTAL CONSTRUCTION		14251010	95.01	Net Parking Income	81955
F	Architect's Fee				Gross Rental Income	2964046
	5 Percent		712551	4.75	Vacancy	148202
	Construction Period Interest				Gross Operating Income	2815844
G	16 Months					
H	12 Percent				Operating Expenses	-----
I	75 % Loan Amount				Real Estate Taxes	260466
J	45 % Weight				Operating Expenses	607753
	Total C.P. Interest		1074565	7.16	Landlord Expenses	17364
	Carrying Charges				Total Operating Expenses	885583
K	1 % C.P. Loan Fee	132749			Net Operating Income	1929436
L	2 % Perm. Loan Fee	265498			Return on Capital	9.70
M	Real Estate Taxes	115000			Debt Service Coverage	1.15
N	Title & Recording	13275			Available Debt Service	1677770
O	Insurance	23152			Supportable Mortgage @	
	Total Carrying Charges		549674	3.66	12 %	
P	Legal Fees		115762	.77	25 Years	13274875
Q	18 % Leasing Commissions		619576	4.13	=====	
R	Marketing		182250	1.22	Equity Required	6624474
S	Lease-Up Deficit		1200000	8.00	Loan to Value Ratio	67 %
T	3 Percent Contingency		596980	3.98	Break Even Occupancy	69 %
U	3 Percent Developers Fee		596980	3.98		
V	Land					
	100000 Square Feet					
	.00 Per Square Foot		0	.00		
	TOTAL DEVELOPMENT COST	\$	19899349	132.66		
			=====	=====		



TABLE 5 - BUILDING 3, Started in Year 8

5 % Annual Inflation =

1.41 % Multiplier

I. DEVELOPMENT COST		80000 SF	\$/SF		Projection of Supportable Debt	
NOTE					Stabalized Year	Project Year 8
Construction						
A	Site Improvements		70355			
B	70 Structure		5628402		Income	
C	14 Tenant Finishes		1125680		-----	
D	200 Surface Parking Spaces	1407	281420			
E	5 % Contingency		355293		Base Rental Income	1702029
TOTAL CONSTRUCTION			7461150	93.26	Escalating Income	55507
F	Architect's Fee				Net Parking Income	81893
	5 Percent		373057	4.66	Gross Rental Income	1839429
Construction Period Interest					Vacancy	91971
G	16 Months				Gross Operating Income	1747457
H	12 Percent					
I	75 % Loan Amount				Operating Expenses	-----
J	45 % Weight				Real Estate Taxes	168852
	Total C.P. Interest		676743	8.46	Operating Expenses	393988
Carrying Charges					Landlord Expenses	11257
K	1 % C.P. Loan Fee		80693		Total Operating Expenses	574097
L	2 % Perm. Loan Fee		161385		Net Operating Income	1172826
M	Real Estate Taxes		115000		Return on Capital	9.36
N	Title & Recording		8069		Debt Service Coverage	1.15
O	Insurance		28142		Available Debt Service	1019848
	Total Carrying Charges		393289	4.92	Supportable Mortgage @	
P	Legal Fees		140710	1.76	12 %	
Q	18 % Leasing Commissions		425507	5.32	25 Years	8069256
R	Marketing		182250	2.28	=====	=====
S	Lease-Up Deficit		200000	2.50	Equity Required	4465930
T	3 Percent Contingency		375968	4.70	Loan to Value Ratio	64 %
U	3 Percent Developers Fee		375968	4.70	Break Even Occupancy	67 %
V	Land					
	100000 Square Feet		1930542	24.13		
	24.13 Per Square Foot					
TOTAL DEVELOPMENT COST		\$	12535186	156.69		
			=====	=====		





TABLE 6 - BUILDING 1 with SLOW LEASE-UP

DEVELOPMENT COST				150000 SF	\$/SF	Projection of Supportable Debt	Stabalized Year	Project Year
Construction								
NOTE	\$/SF					Income		
A	Site Improvements	50000				-----		
B	50 Structure	7500000				Base Rental Income	2618141	
C	10 Tenant Finishes	1500000				Escalating Income	161630	
D	375 Surface Parking Spaces @ 1000	375000				Net Parking Income	79568	
E	5 % Contingency	471250				Gross Rental Income	2859339	
	TOTAL CONSTRUCTION		9896250	65.98		Vacancy	142967	
F	Architect's Fee					Gross Operating Income	2716372	
	5 Percent		494813	3.30		Operating Expenses	-----	
Construction Period Interest								
G	16 Months					Real Estate Taxes	260466	
H	12 Percent					Operating Expenses	607753	
I	75 % Loan Amount					Landlord Expenses	17364	
J	45 % Weight					Total Operating Expenses	803250	
	Total C.P. Interest		968140	6.45		Net Operating Income	1913122	
Carrying Charges								
K	1 % C.P. Loan Fee	131626				Return on Capital	4.75	
L	2 % Perm. Loan Fee	263253				Debt Service Coverage	1.15	
M	Real Estate Taxes	100000				Available Debt Service	1663584	
N	Title & Recording	13163				Supportable Mortgage @		
O	Insurance	20000				12 %		
	Total Carrying Charges		528042	3.52		25 Years	13162631	-----
P	Legal Fees	100000		.67		Equity Required	4765885	
Q	18 % Leasing Commissions	567000		3.78		Additional Equity Called	1578870	-----
R	Marketing	150000		1.00		Total Equity Required	6344755	
S	Lease-Up Deficit	1100000		7.33		Loan to Cost Ratio	64	
T	3 Percent Contingency	537855		3.59		Break Even Occupancy	67	
U	3 Percent Developers Fee	537855		3.59				
V	Land							
	141250 Square Feet							
	21.58 Per Square Foot		3048561	20.32				
	TOTAL DEVELOPMENT COST	\$	17928516	119.52				=====



TABLE 7 - BUILDING 3, Started in Year 8

5 % Annual Inflation =

1.41 % Multiplier

I. DEVELOPMENT COST		100000 SF			Projection of Supportable Debt	
Construction					Stabalized Year	Project Year 8
NOTE				\$/SF		
	\$/SF					
A	Site Improvements	115000				
B	70 Structure	7035502			Income	
C	14 Tenant Finishes	1407100			-----	
D	250 Space Sparking Structure	9850 2462426			Base Rental Income	2273489
E	5 % Contingency	551001			Escalating Income	69383
	TOTAL CONSTRUCTION		11571030	115.71	Net Parking Income	109389
					Gross Rental Income	2452262
F	Architect's Fee				Vacancy	122613
	5 Percent		578551	5.79	Gross Operating Income	2329648
	Construction Period Interest				Operating Expenses	-----
G	16 Months				Real Estate Taxes	211065
H	12 Percent				Operating Expenses	492485
I	75 % Loan Amount				Landlord Expenses	14071
J	45 % Weight				Total Operating Expenses	717621
	Total C.P. Interest		954351	9.54	Net Operating Income	1611359
	Carrying Charges				Return on Capital	9.12
K	1 % C.P. Loan Fee	110864			Debt Service Coverage	1.15
L	2 % Perm. Loan Fee	221729			Available Debt Service	1401182
M	Real Estate Taxes	115000			Supportable Mortgage @	
N	Title & Recording	11086			12 %	
O	Insurance	28142			25 Years	11086446
	Total Carrying Charges		486822	4.87	=====	=====
P	Legal Fees	140710		1.41	Equity Required	6586572
Q	18 % Leasing Commissions	568372		5.68	Loan to Value Ratio	63 %
R	Marketing	182250		1.82	Break Even Occupancy	69 %
S	Lease-Up Deficit	200000		2.00		
T	3 Percent Contingency	530195		5.30		
U	3 Percent Developers Fee	530195		5.30		
V	Land					
	100000 Square Feet					
	19.31 Per Square Foot		1930542	19.31		
	TOTAL DEVELOPMENT COST	\$	17673018	176.73		
			=====	=====		

